U.S. Mineral Supply Chain Security in the Age of Pandemics and Trade Wars

by Nedal T. Nassar | Chief, Materials Flow Analysis Section; Steven M. Fortier | Senior Policy Advisor

Modern technology makes use of numerous mineral commodities whose production is concentrated in a few countries. New research identifies the commodities whose supply disruption poses the greatest risk to the manufacturing sector. While the analysis is applied to the U.S. manufacturing sector, the principles are equally applicable to other economies heavily reliant on imported mineral materials.

The concentration of production of mineral commodities in a few countries is not, however, limited to rare earths. The mining and mineral processing of many raw materials that underpin manufacturing supply chains have become more and more concentrated—a decades-long trend. The tantalum and cobalt in smartphones, for example, help ensure fewer dropped calls and longer battery life, and the drive towards smaller, faster, and smarter technologies necessitates the use of these and other exotic elements that are perfectly suited for the job. Both were likely mined in the conflict-ridden Democratic Republic of the Congo and refined in resource-hungry China. Having production
concentrated in a single country increases the potential for supply chain disruptions.

But which commodity’s supply disruption poses great risks? In our latest research, we address this question by examining the risk of a mineral commodity supply disruption to the U.S. manufacturing sector.

For there to be risk, three things must occur: there needs to be a hazard, you need to be exposed to it, and must be vulnerable to it.

Here, “hazard” refers to the likelihood of a foreign supply disruption, meaning the chance that supplies from other countries are cut-off (either deliberately or unintentionally). To measure this disruption potential, we assessed the concentration of production at the country level. We then adjusted for whether those countries may be predisposed to become unable or unwilling to supply the United States based on their political stability, adequacy of infrastructure, and availability of labor, as well as their trade, ideological, and defense ties with the United States. Commodities with production concentrated in only a few countries that may become unable or unwilling to continue to supply the United States received higher potential disruption ratings than those with production dispersed over many willing and able countries.

To measure “exposure,” we examined U.S. trade data to determine what percentage of each commodity’s consumption came from foreign sources. Commodities for which the United States was fully import reliant received the highest “exposure” rating, while those for which the United States was a net exporter received the lowest.

To determine “vulnerability,” we estimated how much different industries spent on a commodity relative to that industry’s profitability. Industries with high profitability and minimal commodity expenditures were rated as less vulnerable because they would have the potential to withstand a supply disruption by absorbing (at least a portion of) any price increase and the financial flexibility to deal with the disruption. Additionally, we incorporated the industry’s contribution to the economy to account for the varying impacts each industry’s disruption would have on the U.S. economy.

The study assessed over 50 commodities across the decade spanning the years 2007 to 2016. The commodities with the highest risk included several of the rare earth elements, especially those used in high-strength permanent magnets that are essential for everything from electric vehicles and hard-disk drives to offshore wind turbines and air-conditioners. Other commodities with a high-risk rating included cobalt, graphite, tantalum, and niobium.

Once identified as high-risk, the next step is to determine how this risk can be reduced. Various strategies can be adopted including diversification of supply, increasing recycling, developing substitutes, maintaining strategic inventories, and bolstering trade relationships. Within the U.S. federal government, these strategies are being examined to determine which are most effective for each commodity with the goal of minimizing the overall risk to the U.S. economy so that we are better prepared for when another devastating event like the COVID-19 pandemic strikes. The principles we outline here are equally applicable to other economies that are heavily-reliant on imported mineral materials.